**Financial Statements** 

December 31, 2024

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# **Certified Public Accountants**

#### INDEPENDENT AUDITOR'S REPORT

Board of Directors STC Metropolitan District No. 2 Boulder County, Colorado

## **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of the STC Metropolitan District No. 2 (the District), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District, as of December 31, 2024, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of
  expressing an opinion on the effectiveness of the District's internal control. Accordingly,
  no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Management has omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The Supplementary Information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Information

Management is responsible for the other information included in the annual report. The Other Information, as listed in the table of contents, does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Daysio o Associates, P.C.

November 4, 2025



# STATEMENT OF NET POSITION December 31, 2024

	Governmental <u>Activities</u>
Assets	
Cash and Investments - Restricted	\$ 10,584,453
Accounts Receivable	5,040
Prepaid Expenses	11,551
Receivable from County Treasurer	3,811
Property Taxes Receivable	58,558
Tax Increment Taxes Receivable	460,703
Capital Assets Not Being Depreciated	126,511,594
Capital Assets, Net	1,869,075
Total Assets	139,504,785
Liabilities	
Accounts Payable	210,618
Due to District No. 1	50,113
Due to District No. 3	1,982
Accrued Interest Payable	358,842
Noncurrent Liabilities	
Due Within One Year	2,230,000
Due In More Than One Year	160,008,969
Total Liabilities	162,860,524
Deferred Inflows of Resources	
Deferred Property Tax	58,558
Deferred Tax Increment Taxes	460,703
Total Deferred Inflows of Resources	519,261
Net Position	
Net Investment In Capital Assets	1,869,075
Restricted for	, ,
TABOR Reserve	14,100
Debt Service	3,154,703
Unrestricted	(28,912,878)
Total Net Position	\$ (23,875,000)

# STATEMENT OF ACTIVITIES For the Year Ended December 31, 2024

			Progr	am Revenues			R C	et (Expense) evenue and hanges in let Position
Function/Program Activities	 Expenses	Permits, Fees, Fines, and Charges for Services	G	perating rants and ntributions		Capital Grants and Intributions	Go	overnmental Activities
Governmental Activities General Government Interest and Related Costs	\$ 722,499	\$ -	\$	325,032	\$	-	\$	(397,467)
on Long-term Debt	 8,978,705			-		1,499,801		(7,478,904)
<b>Total Governmental Activities</b>	\$ 9,701,204	\$ -	\$	325,032	\$	1,499,801		(7,876,371)
		Genera	l Rev	enues:				
			Р	roperty Taxes	5			2,339
			S	pecific Owne	rship	Tax		23,965
			S	URA Property	/ Tax	Increment		3,735,454
				let Investmen				613,402
				Developer Cor ∕Iiscellaneous		ition		1,564,345 33,319
			Tota	l General Rev	enue	S		5,972,824
			Chan	iges In Net Po	sitior	า		(1,903,547)
			Net F	Position - Beg	innin	g		(21,971,453)
			Net F	Position - End	ing		\$	(23,875,000)

# BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2024

		General	Debt Service		Capital Projects	Total
Assets						
Cash and Investments	\$	-	\$ -	\$	-	\$ -
Cash and Investments - Restricted		-	10,584,452		1	10,584,453
Accounts Receivable		5,040	-		-	5,040
Receivable from County Treasurer		449	3,362		-	3,811
Prepaid Expense		11,551	-		-	11,551
Due from Other Funds		-	141,353		2,376	143,729
Property Taxes Receivable		13,006	45,552		-	58,558
Tax Increment Taxes Receivable		101,128	359,575		_	460,703
Total Assets	\$	131,174	\$ 11,134,294	\$	2,377	\$ 11,267,845
Liabilities						
Accounts payable	\$	85,293	\$ 125,325	\$	-	\$ 210,618
Due to District No. 1	·	7,637	42,476	·		50,113
Due to District No. 3		724	1,258			1,982
Due to Other Funds		143,729			-	143,729
Total Liabilities		237,383	169,059		-	406,442
Deferred Inflows of Resources						
Deferred Property Tax		13,006	45,552		-	58,558
Deferred Tax Increment Taxes		101,128	359,575		-	460,703
<b>Total Deferred Inflows of Resources</b>		114,134	405,127		-	519,261
Fund Balances (Deficits)	\$	-				
Nonspendable						
Prepaid Expenses		11,551	-		-	11,551
Restricted for						
TABOR Reserve		14,100	-		-	14,100
Debt Service		-	10,560,108		-	10,560,108
Capital Projects		-	-		2,377	2,377
Unassigned		(245,994)				(245,994)
Total Fund Balances (Deficits)		(220,343)	10,560,108		2,377	10,342,142
Total Liabilities, Deferred Inflows of						
Resources and Fund Balances (Deficits)	\$	131,174	\$ 11,134,294	\$	2,377	\$ 11,267,845

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION

# **December 31, 2024**

Total Fund Balances - Governmental Funds

10,342,142

Total net position reported for governmental activities in the statement of of net position is different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:

Capital Assets \$ 128,726,794

Less Accumulated Depreciation (346,125) 128,380,669

Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net position.

Balances at December 31, 2024 are:

Bonds Payable	(124,280,873)	
Bond Premium	(4,088,219)	
Accrued Interest on Bonds-2019A	(358,842)	
Accrued Interest on Bonds-2019B	(9,351,457)	
Accrued Interest on Bonds-2020C	(2,037,207)	
Developer Advance Payable-Capital	(19,152,934)	
Developer Advance Payable-Operating	(1,413,239)	
Interest payable on Developer advance-Capital	(1,217,829)	
Interest payable on Developer advance-Operating	(697,211)	(162,597,811)

Net Position - Governmental Activities

\$ (23,875,000)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

# For the Year Ended December 31, 2024

	General		Debt Service	Capital Projects	Total
Revenues					
Property Taxes	\$ 1,78	0	\$ 559	\$ -	\$ 2,339
Specific Ownership Tax	5,32	3	18,642	-	23,965
SURA Property Tax Increment	101,96	2	3,633,492	-	3,735,454
Transfer from District No. 1	265,56	3	1,448,722	-	1,714,285
Transfer from District No. 3	24,05	5	51,079	-	75,134
Parking Garage Cost Share	35,41	4	-	-	35,414
Interest Income	20	5	611,961	1,236	613,402
Developer Contribution		-	-	1,564,345	1,564,345
Miscellaneous	33,31	9	-	-	33,319
Total Revenues	467,62	1	5,764,455	1,565,581	7,797,657
Expenditures					_
Current					
Accounting	40,23	2	-	-	40,232
Audit	16,00	0	-	-	16,000
Directors Fees	2,30	0	-	-	2,300
Insurance	16,34	1	-	-	16,341
Election	20	3	-	-	203
Legal	101,54	1	-	11,770	113,311
Management	55,03	6	-	-	55,036
Miscellaneous	20,50		-	-	20,508
Treasurers Fees		5	22	-	27
Payroll Taxes	5	3	-	-	53
Utilities	37,69	1	-	-	37,691
Covenant Control	51,97	3	-	-	51,973
Landscaping	110,63		-	-	110,635
Parking Garage	63,46	6	-	-	63,466
Roads & Sidewalks	128,06	0	-	-	128,060
Miscellaneous Operations	11,30	5	-	-	11,305
Capital Outlay					
Construction Expenses		-	-	20,288,924	20,288,924
Engineering		-	-	15,785	15,785
Debt Service					
Bond Principal		-	1,105,000	-	1,105,000
Bond Interest		-	4,339,250	-	4,339,250
Paying Agent Fees			3,167		3,167
Total Expenditures	655,34	9	5,447,439	20,316,479	26,419,267
Excess Revenues Over (Under)	(407.72		247.046	(4.0.750.000)	(40,634,640)
Expenditures	(187,72	8)	317,016	(18,750,898)	(18,621,610)
Other Financing Sources (Uses) Developer Advances	220,67	7	-	18,724,579	18,945,256
Net Change in Fund Balances	32,94	— – 9	317,016	(26,319)	323,646
Fund Balances - Beginning	(253,29		10,243,092	28,696	10,018,496
Fund Balances - Ending	\$ (220,34		\$ 10,560,108	\$ 2,377	\$ 10,342,142
. and Dalances Ename	7 (220,34	<u> </u>	7 10,300,100	2,311	7 10,372,172

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# For the Year Ended December 31, 2024

Net Change in Fund Balances - Total Governmental Funds  Amounts reported for governmental activities in the statement of activities are different because:	\$ 323,646
Governmental funds report capital outlays as expenditures. In the statement of activities, capital outlay is not reported as an expenditure. However, the statement of activities will report as depreciation expense the allocation of the cost of any depreciable asset over the estimated useful life of the asset.	
Capital outlay Depreciation Expense	20,304,709 (55,380)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. The net effect of these differences in the treatment of long-term debt is as follows:	
Principal Payment - General Obligation Bonds	1,105,000
Developer advances - Capital	(18,724,579)
Developer advances - Operating  Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds	(220,677)
Accrued interest on Developer advances -Operating	(114,083)
Accrued interest on Developer advances -Capital	(1,214,074)
Accrued Interest Payable - Change in Liability	2,762
Accrued interest on bonds-Change in Liability-2020B Accrued interest on bonds-Change in Liability-2020C	(2,157,145) (1,467,335)
Amortization of bond premium	313,609
Change in Net Position - Governmental Activities	\$ (1,903,547)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE (DEFICIT) - BUDGET AND ACTUAL

#### **GENERAL FUND**

# For the Year Ended December 31, 2024 (With Comparative Totals for the Year Ended December 31, 2023)

	Original Budget	Final Budget	Actual Amounts	Variance with Final Budget	2023 Actual
Revenues					
Property Taxes	\$ 11,060	\$ 1,780	\$ 1,780	\$ -	\$ 1,398
Specific Ownership Tax	5,000	5,300	5,323	23	2,978
SURA Property Tax Increment	114,866	101,000	101,962	962	62,208
Transfer from District No. 1	300,936	265,500	265,563	63	187,218
Transfer from District No. 3	27,781	24,000	24,055	55	25,634
Parking Garage Cost Share	14,948	35,000	35,414	414	31,059
Interest Income	-	200	205	5	284
Miscellaneous	14,000	33,300	33,319	19	8,930
<b>Total Revenues</b>	488,591	466,080	467,621	1,541	319,709
Expenditures					
Administrative					
Accounting	20,000	41,000	40,232	768	29,290
Audit	16,500	16,000	16,000	-	14,600
Directors Fees	2,400	2,300	2,300	-	1,000
Insurance	28,000	17,000	16,341	659	25,127
Election	-	500	203	297	2,126
Legal	35,000	102,000	101,541	459	54,606
Management	35,000	55,100	55,036	64	38,657
Miscellaneous	3,000	21,000	20,508	492	3,598
Treasurers Fees	3	6	5	1	6
Payroll Taxes	300	53	53	-	1,075
Utilities	30,000	38,000	37,691	309	29,978
Covenant Control	35,000	52,000	51,973	27	34,160
Contingency	8,511	6,241	-	6,241	-
Emergency Reserve	10,971	-	-	-	-
Operations and Maintenance					
Landscaping	35,000	111,000	110,635	365	138,997
Parking Garage	8,000	32,200	63,466	(31,266)	14,142
Roads & Sidewalks	100,000	128,500	128,060	440	109,223
Miscellaneous Operations	10,000	27,100	11,305	15,795	2,465
Reserve	7,500		-		
Total Expenditures	385,185	650,000	655,349	(5,349)	499,050
Excess Revenues Over (Under)					
Expenditures	103,406	(183,920)	(187,728)	(3,808)	(179,341)
Other Financing Sources					
Developer Advances	44,635	234,000	220,677	(13,323)	114,374
Net Change in Fund Balance	148,041	50,080	32,949	(17,131)	(64,967)
Fund Balance (Deficit) - Beginning	(148,041)	(253,292)	(253,292)		(188,325)
Fund Balance (Deficit) - Ending	\$ -	\$ (203,212)	\$ (220,343)	\$ (17,131)	\$ (253,292)

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

### Note 1 – Definition of Reporting Entity

The STC Metropolitan District No. 2 (the District), a quasi-municipal corporation and political subdivision of the State of Colorado, was organized by Order and Decree of the District Court for Boulder County recorded on December 5, 2013, and is governed pursuant to provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District is one of three related districts: STC Metropolitan District Nos. 1, 2 and 3 (individually, District No. 1 and District No. 3, and collectively with the District, the Districts).

The District operates under a Service Plan approved by the Town of Superior (the Town) on May 13, 2013 and amended on April 6, 2014. Pursuant to the Service Plan, the District and District No. 3 are referred to as the Financing Districts and District No. 1 is the Managing District. The Managing District is responsible for managing, implementing and coordinating the financing, construction, and the operation and maintenance of all public infrastructure and services within and without the project known as Superior Town Center. The Financing Districts provide the funding for the improvements and the tax base needed to support ongoing operations of the Districts. On January 1, 2015, the Districts entered into a Facilities Funding, Construction and Operation Agreement whereby the District took over the responsibilities of the Managing, or Operating District, and District No. 1 became a financing district (see Note 6).

The District's service area boundaries are located entirely within the Town and the Superior Urban Renewal Area.

The District has no employees and all operations and administrative functions are contracted.

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements, which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens, and fiscal dependency.

The District is not financially accountable to any other organization, nor is the District a component unit of any other primary governmental entity.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

# Note 2 – Summary of Significant Accounting Policies

The more significant accounting policies of the District are described as follows:

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements include the statement of net position and the statement of activities. These financial statements include all of the activities of the District. Governmental activities are normally supported by taxes and intergovernmental revenues.

The statement of net position reports all financial and capital resources of the District. The difference between the assets and liabilities of the District is reported as net position.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenue* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenue*.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported in separate columns in the fund financial statements.

### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Other items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met. Depreciation is computed and recorded as an operating expense. Expenditures for capital assets are shown as increases in assets and redemption of bonds and notes are recorded as a reduction in liabilities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days after year-end. The major sources of revenue susceptible to accrual are property taxes. All other

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

revenue items are considered to be measurable and available only when cash is received by the District. Expenditures are recorded when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures are recorded only when payment is due.

The District reports the following major governmental funds:

**General Fund** – This fund is the general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in another fund.

**Debt Service Fund** – This fund is used to account for the resources accumulated and payments made for principal and interest on long-term general obligation debt.

**Capital Projects Fund** – This fund is used to account for financial resources earmarked or segregated for the acquisition and construction of major capital facilities and other project-oriented activities.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

### **Budgets**

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated.

The District has amended its budget for the year ended December 31, 2024.

### **Excess Expenditures over Appropriation**

The District incurred expenditures in excess of appropriation for the year ended December 31, 2024 in the General and Capital Projects Funds, which may be in violation of the State Budget Law.

#### **Pooled Cash and Investments**

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash and investments. Investments are carried at fair value.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

Cash and investments are presented on the balance sheet in the basic financial statements at fair value.

### **Capital Assets**

Capital assets, which include property and equipment, are reported in the government-wide financial statements. Capital assets defined by the District as assets include improvements to buildings and equipment with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets that are anticipated to be conveyed to other governmental entities are recorded as construction in progress and are not included in the calculation of the net investment in capital assets.

Depreciation expense has been computed using the straight-line method over the estimated economic useful life of 40 years.

# **Interfund Balances**

The District reports interfund balances that are representative of lending/borrowing arrangements between funds in the fund financial statements as due to/from other funds. The interfund balances have been eliminated in the government-wide statements.

### **Property Taxes**

Property taxes are levied by the District's Board of Directors. The levy is based on assessed valuations determined by the County Assessor generally as of January 1 of each year. The levy is normally set by December 15 by certification to the County Commissioners to put the tax lien on the individual properties as of January 1 of the following year. The County Treasurer collects the determined taxes during the ensuing calendar year. The taxes are payable by April or if in equal installments, at the taxpayer's election, in February and June. Delinquent taxpayers are notified in August and generally sales of the tax liens on delinquent properties are held in November or December. The County Treasurer remits the taxes collected monthly to the District.

Property taxes, net of estimated uncollectible taxes, are recorded initially as deferred inflow of resources in the year they are levied and measurable. The property tax revenues are recorded as revenue in the year they are available or collected.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

#### **Deferred Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources until then.

In addition to liabilities, the statement of net position and the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. Accordingly, one item, unavailable revenue — property tax, is reported in both the government-wide statement of net position and the governmental funds balance sheet. This amount is deferred and recognized as inflow of resources in the period that the amounts become available.

# **Long-term Obligations and Original Issue Discount**

In the government-wide financial statements, debt premiums and discounts are deferred and amortized over the life of the issue using the percentage of current principal payments to total debt issue. Debt issuance costs, except any portion related to prepaid insurance costs, are expensed when incurred.

In the fund financial statements, governmental fund types recognize debt premiums and discounts, as well as debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### **Net Position and Fund Equity**

#### Net Position

The government-wide financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction or improvement of those assets.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

Restricted net position is subject to restrictions by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provision or enabling legislation.

Unrestricted net position represents assets that do not have any third-party limitations on their use.

For government-wide presentation purposes, when both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first, then unrestricted resources as they are needed.

### **Fund Balances**

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned.

Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

Nonspendable fund balance – The portion of fund balance that cannot be spent because it is either not in spendable form (such as *prepaid amounts*) or legally or contractually required to be maintained intact.

Restricted fund balance – The portion of fund balances that is constrained to be used for a specific purpose by external parties (such as bondholders), constitutional provisions or enabling legislation.

Committed fund balance – The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.

Assigned fund balance — The portion of fund balance that is constrained by the government's intent to be used for specific purposes but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

*Unassigned fund balance* - The residual portion of fund balance that does not meet any of the criteria described above.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's practice to use the most restrictive classification first.

The General Fund reported a deficit in the fund financial statements as of December 31, 2024. The deficit will be eliminated with the receipt of incremental property taxes and developer advances in 2025.

### Note 3 - Cash and Investments

Cash and investments as of December 31, 2024, are classified in the accompanying financial statements as follows:

Cash and investments as of December 31, 2024, consist of the following:

#### **Cash Deposits**

### Custodial credit risk

Custodial risk for deposits is the risk that, in the event of a failure of a depository financial institution, the District will not be able to recover its deposits or will not be able to recover collateral securities that are in possession of an outside party. The Colorado Public Deposit Protection Act (PDPA) governs the investment of public funds. PDPA requires that all units of local government deposit cash in eligible public depositories. State regulators determine eligibility. Amounts on deposit in excess of federal insurance levels (\$250,000) must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The institution's internal records identify the collateral by depositor and as such, these deposits are considered to be uninsured but collateralized. The State Regulatory Commissions for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

At December 31, 2024, the District had a bank balance and a carrying balance of \$90,880.

#### Investments

The District has adopted an investment policy by which it follows State statutes regarding investments.

The District generally limits its concentration of investments to obligations of the United States, certain U.S. government agency securities and Local Government Investment Pools, which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. Additionally, the District is not subject to concentration risk disclosure requirements or subject to investment custodial credit risk for investments that are in the possession of another party.

Colorado Revised Statutes limit investment maturities to five years or less unless formally approved by the Board of Directors, such actions are generally associated with a debt service reserve or sinking fund requirements.

Colorado Revised Statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- Obligations of the United States, certain U.S. government agency securities and securities of the World Bank
- General obligation and revenue bonds of US local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- Local government investment pools

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

At December 31, 2024, the District had the following investments:

Investment	<u>Maturi</u> ty	 <u>Fai</u> r Value
Colorado Local Government Liquid	Weighted average	
Asset Trust (Colotrust PLUS+)	under 60 days	\$ <u>10,493,57</u> 3

The District invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST) (the Trust), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust currently offers three portfolios – COLOTRUST PRIME, COLOTRUST PLUS+, and COLOTRUST EDGE.

COLOTRUST PRIME and COLOTRUST PLUS+, which operate similarly to a money market fund and each share is equal in value to \$1.00, offer daily liquidity. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

COLOTRUST EDGE, a variable Net Asset Value (NAV) Local Government Investment Pool, offers weekly liquidity and is managed to approximate a \$10.00 transactional share price. COLOTRUST EDGE may invest in securities authorized by CRS 24-75-601, including U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST PRIME and COLOTRUST PLUS+ are rated AAAm by Standard & Poor's. COLOTRUST EDGE is rated AAAf/S1 by FitchRatings. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST at net asset value as determined by fair value. There are no unfunded commitments, the redemption frequency is daily or weekly, and there is no redemption notice period.

#### **Restricted Cash and Investments**

At December 31, 2024, cash and investments in the amount of \$10,584,453 are restricted. This includes cash and investments held by the Debt Service Fund for bond reserves and bond principal and interest payments (see Note 5).

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

# Note 4 – Capital Assets

An analysis of the changes in capital assets for the year ended December 31, 2024 follows:

	Beginning			Ending
	Balance	Additions	Deletions	Balance
Capital assets not being depreciated				
Construction in Progress	\$ 106,206,885	\$ 20,304,709	\$ -	\$ 126,511,594
Capital assets not being depreciated				
Parking Structure	2,215,200	-	-	2,215,200
Less accumulated depreciation for:				
Parking Structure	(290,745)	(55,380)		(346,125)
Net total depreciable assets	1,924,455	(55,380)		<u>- 1,869,075</u>
Governmental activities capital assets, net	\$ 108,131,340 \$	20,249,329	\$ -	\$ 128,380,669

Depreciation expense was charged to the general government function.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

# Note 5 - Long-Term Obligations

The following is an analysis of changes in the District's long-term obligations for the year ended December 31, 2024:

<u>Addition</u> s	<u>Deletion</u> s	Ending Balance	One Year
\$ -	\$ 1,105,000	\$ 89,685,000	\$ 2,230,000
-	313,609	4,088,219	-
-	-	19,770,000	-
_	-	14,825,873	-
2,157,145	-	9,351,457	-
1.467.335	_	2.037.207	_
	1,418,609	139,757,756	2,230,000
		_	
18.724.579	-	19.152.934	_
, ,	-	1,413,239	-
1,214,074	-	1,217,829	-
114,083	<u> </u>	697,211	=
20,273,413		22,481,213_	
5 \$ 23,897,893	\$ 1,418,609	\$ 162,238,969	\$ 2,230,000
3 2 2 5 3 2	3 - 2 2,157,145 2 1,467,335 5 3,624,480 5 18,724,579 2 220,677 6 1,214,074 3 114,083 0 20,273,413	313,609  313,609	313,609 4,088,219  10 - 19,770,000  3 - 14,825,873  2 2,157,145 - 9,351,457  2 1,467,335 - 2,037,207  5 3,624,480 1,418,609 139,757,756  3 18,724,579 - 19,152,934  2 220,677 - 1,413,239  4 1,214,074 - 1,217,829  3 114,083 - 697,211  2 20,273,413 - 22,481,213

The details of the District's long-term obligations are as follows:

# **General Obligation Bonds**

Limited Tax General Obligation and Special Revenue Refunding and Improvement Bonds, Series 2019A, dated December 19, 2019 (the 2019A Senior Bonds) in the original amount of \$90,790,000 with interest rates ranging from 3.00% to 5.00%, payable semiannually on June 1 and December 1, beginning on June 1, 2020. Annual mandatory sinking fund principal payments are due on December 1, beginning on December 1, 2024.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

The 2019A Bonds mature on December 1, 2049, and are subject to redemption prior to maturity, at the option of the District, on December 1, 2024, and on any date thereafter, upon payment of par, accrued interest, and a redemption premium of a percentage of the principal amount so redeemed, as follows:

<u>Date of Redemption</u>	Redemption Premium
December 1, 2024, to November 30, 2025	3.00%
December 1, 2025, to November 30, 2026	2.00%
December 1, 2026, to November 30, 2027	1.00%
December 1, 2027, and thereafter	0.00%

The proceeds from the sale of the 2019A Senior Bonds and 2019B Subordinate Bonds, as hereinafter defined, were used for the purposes of: (i) paying or reimbursing the costs of capital infrastructure improvements; (ii) providing capitalized interest for the Senior Bonds; (iii) funding a Reserve Fund securing the Senior Bonds; refunding the Series 2015 Bonds and; (iv) paying costs of issuance of the Senior and Subordinate Bonds.

The 2019A Senior Bonds, as hereinafter defined, are limited tax general obligations of the District secured by and payable solely from the Pledged Revenue, generally consisting of: (a) all District Property Tax Revenue, generally comprised of the revenues resulting from imposition by the Districts of the applicable Required Mill Levy pursuant to the Capital Pledge Agreement, including the portion thereof constituting TC Increment (i.e., tax increment revenues) payable to the District by SURA in accordance with the Cost Sharing Agreement; ; (b) all Specific Ownership Tax Revenues; (c) all SURA Pledged Revenue (comprised of certain property tax increment revenues payable to the District in accordance with the Cost Sharing Agreement); (d) all PILOT Revenue (constituting certain payments in lieu of taxes) if any; and (e) any other legally available moneys which the District determines, in its absolute discretion, to credit to the Senior Bond Fund.

The 2019A Senior Bonds Indenture requires the Districts to impose a Required Mill Levy, as defined in the Amended and Restated Capital Pledge Agreement dated as of December 1, 2019, in an amount sufficient to pay the principal of and interest on the 2019A Senior Bonds, up to a maximum mill levy as follows: (a) with respect to District No. 1, 50 mills (adjusted for changes in the method of calculating assessed valuation); (b) with respect to District No. 2 (the Issuing District): (i) prior to and including levy year 2023, 35 mills (adjusted for changes in the method of calculating assessed valuation), and (ii) commencing with levy year 2024, 44 mills (adjusted for changes in the method of calculating assessed valuation); and (c) with respect to District No. 3: (i) prior to and including levy year 2023, 20 mills (adjusted for changes in the method of calculating assessed valuation), and (ii) commencing with levy year 2024, 29 mills (adjusted for changes in the method of calculating assessed valuation). For the levy year 2024, District No. 1, the District and District No. 3, levied 61.683, 36.753 and 20.820 mills, respectively, for debt service/contractual obligations for collection in 2025.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

The 2019A Senior Bonds are also secured by amounts held in the Senior Reserve Fund, which was funded upon issuance of the 2019A Senior Bonds in the amount of the Required Reserve equal to \$7,046,563, and amounts accumulated in the Surplus Fund, if any. Pledged Revenue that is not needed to pay debt service on the 2019A Senior Bonds in any year will be deposited to and held in the Surplus Fund, up to the Maximum Surplus Amount of \$9,079,000. The Surplus Fund is to be maintained for so long as any Bonds are outstanding. Amounts on deposit in the Surplus Fund (if any) on the final maturity date of the Bonds shall be applied to the payment of the Bonds. The availability of such amount shall be taken into account in calculating the Required Mill Levy to be imposed in 2048 for collection in 2049. The District has acknowledged that State Law places certain restrictions on the use of money derived from the Required Mill Levy.

Outstanding bond principal and interest mature as follows:

	t Total				
2025	\$	2,230,000	\$	4,306,100	\$ 6,536,100
2026		3,075,000		4,239,200	7,314,200
2027		3,200,000		4,116,200	7,316,200
2028		3,470,000		3,988,200	7,458,200
2029		3,610,000		3,849,400	7,459,400
2030-2034		22,210,000		16,449,500	38,659,500
2035-2039		24,965,000		10,116,500	35,081,500
2040-2044		8,395,000		5,946,750	14,341,750
2045-2049		<u> 18,530,00</u> 0	_	<u>3,554,50</u> 0	<u>22,084,50</u> 0
	_	\$ <u>89,685,</u> 000	\$	56,566,350	\$ 146,251,350

Subordinate Limited Tax General Obligation and Special Revenue Bonds, Series 2019B<sub>(3)</sub> Dated December 19, 2019 (the 2019B Subordinate Bonds) in the original amount of \$19,770,000 with interest of 8.00%, payable annually from Subordinate Pledged Revenue on December 15, beginning on December 15, 2020. The 2019B Subordinate Bonds are structured as cash flow bonds meaning that there are no scheduled payments of principal prior to the final maturity date. Subordinate Pledged Revenue are those revenues available after the payment of all amounts due on the 2019B Subordinate Bonds, including funding the Senior Reserve Fund and the Surplus Fund as required in the Indenture. Unpaid interest on the 2019B Subordinate Bonds compounds annually on each December 15.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

The 2019B Subordinate Bonds are also subject to redemption prior to maturity, at the option of the District, on December 1, 2024, and on any date thereafter, upon payment of par, accrued interest, and a redemption premium of a percentage of the principal amount so redeemed, as follows:

<u>Date of Redemption</u>	Redemption Premium
December 1, 2024, to November 30, 2025	3.00%
December 1, 2025, to November 30, 2026	2.00%
December 1, 2026, to November 30, 2027	1.00%
December 1, 2027, and thereafter	0.00%

In the event that, on December 15, 2059 any amount of principal of or interest on the 2019B Subordinate Bonds remains unpaid after application of all Subordinate Pledged Revenue available therefor in accordance with the Subordinate Indenture, the 2019B Subordinate Bonds and the lien of the Subordinate Indenture securing payment thereof is to be deemed discharged.

Due to the uncertainty of the timing of the principal and interest payments on the 2019B Subordinate Bonds, a schedule of the timing of these payments is not available.

Junior Limited Tax General Obligation Bonds, Series 2020C, in the total maximum principal amount of \$16,215,000 (the Series 2020C Junior Bond), and the Taxable Junior Limited Tax General Obligation Bond, Series 2020D, in the total maximum principal amount of \$18,958,000 (the "Series 2020D Junior Bond", dated December 2, 2020 (together the 2020 Junior Bonds) with interest of 9.00%, payable annually from the Junior Pledged Revenue on December 16, beginning on December 16, 2020. The 2020 Junior Bonds are structured as draw-down obligations in order to finance or reimburse the costs of certain public improvements authorized by the District's Service Plan. There are no scheduled payments of principal or interest prior to the final maturity date of June 1, 2060. Junior Pledged Revenue are those revenues available after amounts are applied to the 2019A Senior Bonds and the 2019B Subordinate Bonds. To the extent interest on the Series 2020C Bond is not paid when due, such interest shall compound annually on each December 16. To the extent interest on the Series 2020D Junior Bond is not paid when due, such interest shall continue to accrue, but shall not compound.

On December 2, 2020, the District made the initial draw on the 2020C Junior Bond in the amount of \$263,000.

On November 1, 2023, the District entered into the Second Amendment to the Amended and Restated Facilities Funding and Acquisition Agreement which reduced the interest rate from 9% compounded annually to 8%, simple interest effective from August 12, 2022, the date payments were disbursed related to the Developer incurred costs certified in cost certifications 86-90 paid with the December 30, 2022 increased the principal amount of the Series 2020C Junior Bond \$4,485,284.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

During the year ended December 31, 2023, additional cost certifications 91 - 101 were approved amounting to \$10,077,589, including interest of \$483,117.

The 2020C/D Junior Bonds are also subject to redemption prior to maturity, at the option of the District, on December 16, 2024, and on any date thereafter, upon payment of par, accrued interest, and a redemption premium of a percentage of the principal amount so redeemed, as follows:

<u>Date of Redemption</u>	Redemption Premium
December 16, 2024, to December 15, 2025	3.00%
December 16, 2025, to December 15, 2026	2.00%
December 16, 2026, to December 15, 2027	1.00%
December 16, 2027, and thereafter	0.00%

In the event that, on December 16, 2090 any amount of principal of or interest on the 2020 Junior Bonds remains unpaid after application of all Junior Pledged Revenue available therefor in accordance with the Junior Indenture, the 2020 Junior Bonds and the lien of the Junior Indenture securing payment thereof is to be deemed discharged.

Due to the uncertainty of the timing of the principal and interest payments on the 2020 Junior Bonds, a schedule of the timing of these payments is not available.

# **Developer Advances**

The District entered into an Operation Funding Agreement and a Facilities Funding and Acquisition Agreement with the Developer (as defined below) as follows:

### **Operation Funding Agreement (OFA)**

On November 3, 2014, and amended on March 6, 2019, with an effective date of January 1, 2015, the District entered into an OFA with RC Superior, LLC. (the Developer). The OFA provides that the District will reimburse the Developer for any advances made to the District for operations and maintenance expenses for fiscal years 2015 through 2019, up to \$1,100,000, together with interest at a rate of 9% per annum. On December 9, 2019, with an effective date of January 1, 2015, the District entered into Amended and Restated Operation Funding Agreement with the Developer (Amended OFA) which amends and restates the OFA. The Amended OFA provides that the District will reimburse the Developer for any advances made to the District for operations and maintenance expenses for fiscal years 2015 through 2020, up to \$900,000, together with interest at a rate of 9% per annum. On January 6, 2021, with an effective date of January 1, 2015, the District entered into a First Amendment to the Amended and Restated Operation Funding Agreement with the Developer (the Amendment) which amends the Amended OFA. The Amendment provides that the District will reimburse the Developer for any advances made to the District for operations and maintenance

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

expenses for fiscal years 2015 through 2021, up to \$1,115,000, together with interest at a rate of 9% per annum.

The obligation of the Developer to advance funds under the Amended OFA expires on December 31, 2060. In the event the District has not reimbursed the Developer for any Developer Advance(s) made pursuant to the Amended OFA on or before December 31, 2060, any amount of principal and accrued interest outstanding on such date shall be deemed to be forever discharged and satisfied in full. At December 31, 2024, the total amount advanced was \$1,413,239, plus accrued interest of \$697,211.

# Facilities Funding and Acquisition Agreement (FFAA)

On November 3, 2014, with an effective date of January 1, 2014, the District entered into a FFAA with the Developer. The FFAA provides that the District will reimburse the Developer for any advances made to the District for organization expenses (Organization Expenses) and construction related expenses (Construction Expenses) associated with the costs of improvements to be provided by the District for the period commencing January 1, 2014 through December 31, 2017, up to the Annual Shortfall Amount for each budget year, as determined during the District's budget process. For budget year 2015, the estimated Annual Shortfall Amount was \$200,000.

For advances made for Organization Expenses, interest shall accrue from the date of organization of the District until paid at the rate nine percent (9%) per annum, compounded annually. For Construction Expenses, interest shall accrue on each Developer Advance from the date of deposit into the District's account until paid at the rate of nine percent (9%) per annum, compounded annually. The Parties agree that payments by the District to the Developer shall credit first against accrued and unpaid interest and then to the principal amount due.

On October 9, 2018, the FFAA was amended (First Amendment) to change the Annual Shortfall Amount to a cumulative Annual Shortfall Amount (Cumulative Shortfall Amount) for the budget years 2015 through 2018 to the amount of \$19,147,234.

The District and Developer entered into a real estate contract (MOB Parking Structure) dated October 9, 2018 (PSA) where the District purchased a parking structure from the Developer in the amount of \$2,215,200. The PSA provides that this amount be added to the amounts payable under the FFAA. Reimbursement of costs under the FFAA is contingent upon the Town's approval that the cost of the parking structure are considered eligible costs under the Cost Sharing Agreement (see Note 6). On July 22, 2019, the Town approved reimbursement by the District of the purchase price of the MOB Parking Structure.

On March 6, 2019, with an effective date of January 1, 2014, the FFAA was amended (Second Amendment) to change the Cumulative Shortfall Amount to \$25,100,000 for budget years 2015 through 2019.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

On December 1, 2019, with an effective date of January 1, 2014, the District entered into an Amended and Restated Facilities Funding and Acquisition Agreement (Restated FFAA) to change the Cumulative Shortfall Amount to \$60,000,000 for budget years 2014 through 2020.

On December 22, 2022, the District entered into the First Amendment to the Amended and Restated Facilities Funding and Acquisition Agreement to change the Cumulative Shortfall Amount to \$66,000,000 for budget years 2014 through 2023.

The Town, by letter dated September 23, 2019, found certain System Development Fees to be for public infrastructure and therefore the expenses incurred by the Developer in paying the System Development Fees are reimbursable to the Developer under the Restated FFAA.

In the event the District has not reimbursed the Developer for any Developer Advance(s) made pursuant to this Restated FFAA on or before December 31, 2054, any amount of principal and accrued interest outstanding on such date shall be deemed to be forever discharged and satisfied in full.

During the year ended December 31, 2019, \$10,661,225 was advanced under the Restated FFAA, including the cost of the MOB Parking Structure described above and the District reimbursed the Developer \$33,408,021, including \$4,540,536 of accrued interest.

On November 1, 2023, the District entered into the Second Amendment to the Restated FFAA to change the Cumulative Shortfall Amount to \$66,000,000 for budget years 2014 through 2024 and to reduce the interest rate from 9%, compounded annually, to 8%, simple interest effective from August 12, 2022, the date payments were disbursed related to the Developer incurred costs certified in cost certifications 86-90 paid with the December 30, 2022 increase in the principal amount of the Series 2020C Junior Bond.

On November 6, 2024, the District entered into the Third Amendment to the Restated FFAA to change the Cumulative Shortfall Amount to \$70,000,000 for budget years 2014 through 2025

As of December 31, 2024, outstanding advances amounted to \$19,152,934 under the Restated FFAA, plus accrued interest of \$1,217,829.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

### **Facilities Acquisition and Reimbursement Agreement**

On December 31, 2020, the District entered into a Facilities Acquisition and Reimbursement Agreement (FARA) with the Developer and CP VII Superior, LLC (the Purchaser) whereby the District agreed to reimburse the Purchaser for certain Parking Improvements (as defined in the FARA) up to a maximum amount of \$4,365,000 and certain Internal Civic Space Improvements (as defined in the FARA) up to a maximum amount of \$3,160,000. Reimbursement is subject to the certification of costs by an independent engineer that the costs are qualified public improvements under the District's Service Plan and the Cost Sharing Agreement discussed previously. The District is not obligated to reimburse the Purchaser for improvements that are not invoiced to the District by December 31, 2023.

On January 13, 2023, the District approved The First Amendment to Facilities Acquisition and Reimbursement Agreement (Amended FARA). The Amended FARA acknowledges that no bond proceeds will be available to the District to reimburse the Purchaser for Certified Construction Costs and therefore, the parties wish to amend the FARA provisions to provide that the District's obligation to reimburse the Purchaser for the Parking Improvements and Civic Space Improvements shall be discharged through the Developer's reimbursement of such costs and, in connection therewith, to establish a \$7,525,000 escrow to be held by Land Title Guarantee Company and to allow Purchaser to be reimbursed from such escrow instead of by the District.

On October 30, 2023, the District approved The Second Amendment to Facilities Acquisition and Reimbursement Agreement to extend the term by which the District is not obligated to reimburse the Purchaser for improvements that are not invoiced to the District by December 31, 2024.

On March 11, 2024, the District approved the Third Amendment to the Facilities Acquisition and Reimbursement Agreement to recognize that while the District may finance all or a portion of the Internal Civic Space Improvements with proceeds of its debt, it may only use the proceeds of debt provided that certain conditions set forth in FARA are satisfied, including without limitation the District is in receipt of confirmation from the District's bond counsel that the Internal Civic Space Improvements constitute Public Improvements (all as set forth and defined in the FARA), and that such confirmation from bond counsel has not been received. Notwithstanding the foregoing, the Third Amendment recognizes that the Purchaser has expended at least \$3,343,021 on the Internal Civic Space Improvements that it plans to convey to the Town pursuant to the FARA (as set forth in the cost certification discussed below) and provides for the reimbursement of the Purchaser by the Developer for the construction of the Internal Civic Space Improvements while the District and the Developer continue to discuss the uses of the Internal Civic Space Improvements with the Town and the District's bond counsel.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

During the year ended December 31, 2024, costs for the Parking Improvements and Civic Space Improvements were certified in the amount of \$5,746,324 and \$3,343,021, respectively. The amount in excess of the maximum amounts, as defined above, of \$1,564,345 was recorded as a developer contribution for the year ending December 31, 2024.

# **Authorized Debt**

On November 5, 2013, District voters approved debt authorization in the amount of \$1,305,000,000, at an interest rate not to exceed 9% per annum, for the construction of capital improvements, with an additional \$290,000,000 for refunding debt. The voters also authorized debt of \$145,000,000 each for the cost of operating and maintaining the District's systems and for intergovernmental agreements.

At December 31, 2024, the District had authorized but unissued indebtedness in the following amounts allocated for the following purposes:

	Authorized November 5, 2013	2015 Series A & B Limited Tax GO Bonds	2019A Limited Tax GO Bonds	2019B <sub>(3)</sub> Limited Tax GO Bonds	2020C/D Limited Tax GO Bonds	Authorized but Unissued
Streets	\$ 145,000,000	\$ 12,195,885	\$ 49,991,322	\$ 14,974,426	\$ 7,112,721	\$ 60,725,646
Parks and Recreation	145,000,000	144,330	6,082,936	1,822,086	3,943,557	133,007,091
Water	145,000,000	2,092,785	4,051,277	1,213,522	1,731,818	135,910,598
Sanitation/Storm	145,000,000	9,622,000	5,875,553	1,759,966	1,763,407	125,979,074
Public Transportation	145,000,000	-	-	-	-	145,000,000
Mosquito Control	145,000,000	-	-	-	-	145,000,000
Traffic and Safety	145,000,000	-	-	-	-	145,000,000
Fire Protection	145,000,000	-	-	-	11,370	144,988,630
Television Relay	145,000,000	-	-	-	-	145,000,000
Operations and Maintenance	145,000,000	-	-	-	-	145,000,000
Intergovernmental Agreements	145,000,000	-	-	-	-	145,000,000
Refundings	<u>290,000,0</u> 0	-	2,293, <u>90</u> 3		<u>-</u>	287,706,097
	\$ 1,885,000,000	\$ 24,055,000	\$ 68,294,991	\$ 19,770,000	\$ 14,562,873	\$1,758,317,136

The Service Plan limits the total principal amount of obligations the District may issue to \$145,000,000. Additionally, the Maximum Debt Mill levy is 50.000 mills while the aggregate District's debt exceeds fifty percent (50%) of the District's assessed valuation. With prior Town Board consent, for the portion of any aggregate District's Debt which is equal to or less than fifty percent (50%) of the District's assessed valuation, either on the date of issuance or at any time thereafter, the mill levy to be imposed to repay such portion of Debt shall not be subject to the Maximum Debt Mill Levy and, as a result, the mill levy may be such amount as is necessary to pay the Debt service on such Debt, without limitation of rate.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

#### Note 6 - District Agreements

### **Cost Sharing Agreement**

On October 18, 2013, the Districts entered into a Cost Sharing Agreement (CSA) with the Superior Urban Renewal Authority (SURA) and RC Superior, LLC (the Developer). The CSA provides that tax increment revenues received by the SURA, net of Rocky Mountain Fire Protection District and collection fees, be disbursed to the District as pledged revenues for any bonds or other financial obligations issued by the District.

### **Capital Pledge Agreement**

On April 14, 2015, the District issued \$17,055,000 Limited Tax General Obligation Senior Bonds, Series 2015A and \$7,000,000 Limited Tax General Obligation Subordinate Bonds, Series 2015B (the Bonds). In connection with the Bonds, the District and District No. 1 entered into a Capital Pledge Agreement, dated April 1, 2015, whereby District No. 1 agreed to impose the District No. 1 Required Mill Levy (as defined in the Capital Pledge Agreement), subject to the limitations and adjustments described in the 2015 Bond Indenture (see Note 5), and assign and remit to the District all revenues resulting from the imposition of the District No. 1 Required Mill Levy and Specific Ownership Taxes, as well as certain other revenues of District No. 1 to pay a portion of the principal of and interest on the Bonds commencing in 2016 and each year thereafter so long as the Bonds remains outstanding.

On December 19, 2019, the District issued \$90,790,000 Limited Tax General Obligation and Special Revenue Refunding and Improvement Bonds, Series 2019A, and \$19,770,000 Subordinate Limited Tax General Obligation and Special Revenue Bonds, Series 2019B(3) (the 2019 Bonds). In connection with the Bonds, the Districts entered into an Amended and Restated Capital Pledge Agreement dated December 1, 2019 whereby the Districts agree to impose up to a maximum mill levy as follows: (a) with respect to District No. 1, 50 mills (adjusted for changes in the method of calculating assessed valuation); (b) with respect to District No. 2 (the Issuing District): (i) prior to and including levy year 2023, 35 mills (adjusted for changes in the method of calculating assessed valuation), and (ii) commencing with levy year 2024, 44 mills (adjusted for changes in the method of calculating assessed valuation); and (c) with respect to District No. 3: (i) prior to and including levy year 2023, 20 mills (adjusted for changes in the method of calculating assessed valuation), and (ii) commencing with levy year 2024, 29 mills (adjusted for changes in the method of calculating assessed valuation); subject to the limitations and adjustments described in the 2019A Senior and 2019B Subordinate Bond Indenture (see Note 5), and assign and remit to the District all revenues resulting from the imposition of the District No. 1 and District No. 3 Required Mill Levy and Specific Ownership Taxes, as well as certain other revenues of District No. 1 and District No. 3 to pay a portion of the principal of and interest on the Bonds commencing in 2020 and each year thereafter so long as the Bonds remains outstanding.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

On December 2, 2020, the District issued the total maximum principal amount of \$16,215,000 Junior Limited Tax General Obligation Bonds, Series 2020C and the total maximum principal amount of \$18,958,000 Taxable Junior Limited Tax General Obligation Bond, Series 2020D (the 2020 Bonds). The 2020 Bonds are limited tax general obligations and revenue obligations of the District and shall be payable solely from the Junior Pledged Revenue as defined above, which includes amounts derived under the Capital Pledge Agreement.

Further, pursuant to the Urban Renewal Act and Superior Urban Renewal Plan, until the tax increment expiration date, the District Property Tax Increment Revenues are payable to SURA and that, pursuant to the Cost Sharing Agreement, SURA has agreed to disburse the District Property Tax Increment Revenues on a monthly basis to such persons or entities as may be designated by the Designated Representative (as defined in the Cost Sharing Agreement). The Pledged Revenues, including the District Property Tax Increment Revenues attributable to the District No. 1 and District No. 3 Required Mill Levy, are pledged by District No. 1 and District No. 3 to the District for the payment of principal and interest on the Bonds.

# Facilities Funding, Construction and Operation Agreement (FFCO Agreement)

On January 1, 2015, the Districts entered into a Facilities Funding, Construction and Operation Agreement (FFCO Agreement). The FFCO Agreement designates the District as the Operating District which will operate, maintain, finance and construct (including funding thereof) certain of the Public Improvements and District No. 1 and District No. 3 will contribute to those costs. District No. 1 and District No. 3 shall remit to the District their respective property tax revenue, specific ownership taxes and any other legally available revenue.

Additionally, the Districts agreed that the District assumes the obligations of District No.1 with respect to Developer Advances made pursuant to the 2013 – 2014 Operation Funding Agreement dated December 11, 2013 between District No. 1 and the Developer and the Facilities Funding and Acquisition Agreement dated December 11, 2013 between District No. 1 and the Developer (see Note 5).

### **Public Improvement Fees**

Pursuant to the Declaration of Covenants Imposing and Implementing the Superior Town Center Public Improvement Fees and Payment in Lieu of Taxes, recorded on April 14, 2015, as amended by that certain First Amendment to the Declaration of Covenants Imposing and Implementing the Superior Town Center Public Improvement Fees and Payment in Lieu of Taxes recorded on May 16, 2016 (the Original PIF/PILOT Covenant) against certain property within the District, the owner of the subject property is obligated to pay public improvement fees (PIF) to the District. Revenues derived from the PIF are pledged for the payment of the 2015 Bonds (see Note 5). The PIF is the amount

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

payable annually for years 2015 through 2044. At the time of the Original PIF/PILOT Covenant, the Developer was the owner of all the property subject to the terms of the original PIF/PILOT Covenant.

An Amended and Restated Declaration of the Superior Town Center Public Improvement Fees and Payment in Lieu of Taxes was recorded on December 19, 2019 to restate and replace the Original PIF/PILOT Covenant and eliminates the imposition of the PIF on the PIF Property Owner but continues to impose the PILOT on property included in the boundaries of District No. 1, the District or District No. 3.

#### Note 7 – Net Position

The District's net position consists of three components: net investment in capital assets, restricted and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balance of bonds that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2024, the District had net investment in capital assets calculated as follows:

Net Investment in Capital Assets

Capital assets, net

\$ 1,869,075

Restricted net position includes assets that are restricted for use either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

The District had restricted net position as of December 31, 2024 as follows:

Restricted Net Position

Emergency Reserves \$ 14,100

Debt service \$ 3,154,703

\$ 3,168,803

The District had restricted net position of \$14,100 as required by Article X, Section 20 of the Constitution of the State of Colorado (See Note 11).

The District has a deficit in unrestricted net position. The deficit is a result of certain debt and operating related expenses funded with bond proceeds and developer advances.

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

### Note 8 – Related Party

Some of the members of the Board of Directors of the District may be or have been employees, owners of, or otherwise associated with the Developer, and may have conflicts of interest in dealing with the District.

#### Note 9 – Economic Dependency

The District has not yet established a revenue base sufficient to pay the District's operational expenditures. Until an independent revenue base is established, continuation of operations in the District will be dependent upon actions by the Developer to advance funds for operations of the District.

# Note 10 - Risk Management

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets, errors or omissions, injuries to employees, or natural disasters.

The District is a member of the Colorado Special Districts Property and Liability Pool (Pool). The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery, and workers compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for general and automobile liability, public officials, auto physical damage and worker's compensation coverage. In the event aggregate losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds, which the Pool determines are not needed for purposes of the Pool, may be returned to the members pursuant to a distribution formula.

### Note 11 – Tax, Spending and Debt Limitations

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally

# NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

On November 5, 2013, the voters approved the District to increase property taxes \$2,000,000 annually for the purpose of paying the District's operations, maintenance expenses and capital expenses, without regard to any spending, revenue raising or other limitation contained within Article X, Section 20 of the Colorado Constitution or any other property tax limitation or law.

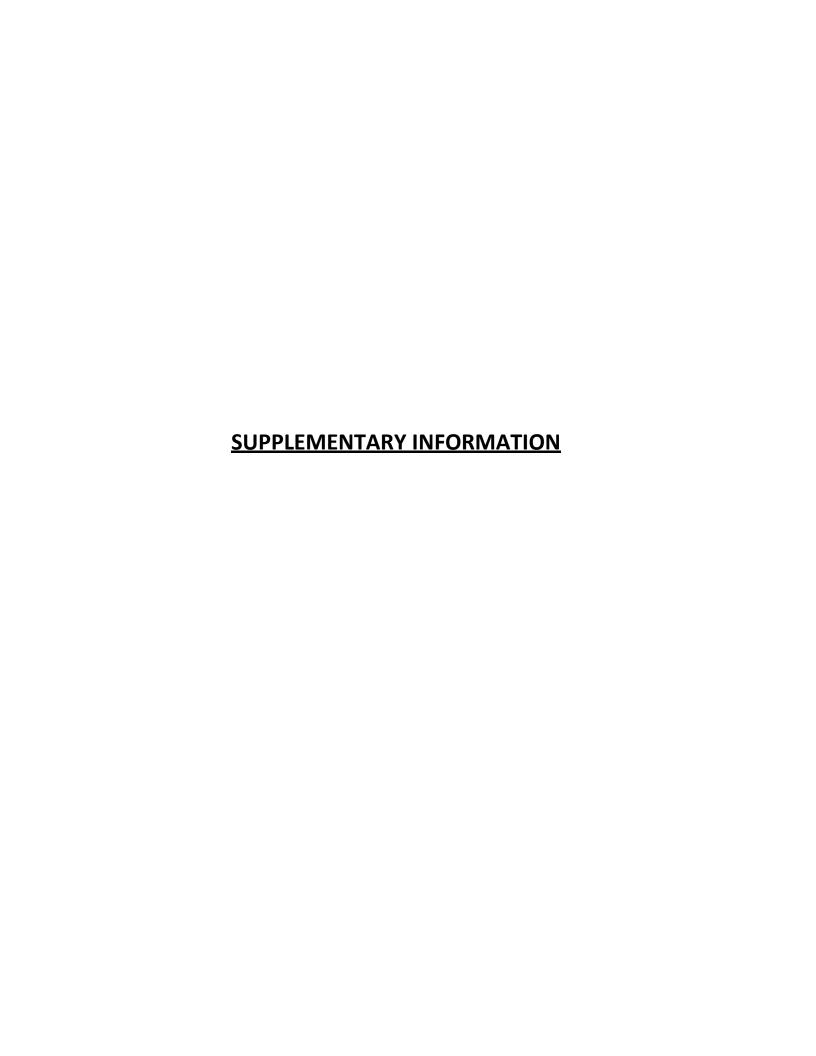
Additionally, the voters authorized the District to collect, retain and spend all revenues received by the District during 2014 and all subsequent years as voter-approved revenue changes without regard to any spending, revenue raising or other limitation.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

### Note 12 – Subsequent Event

On May 6, 2025, the District issued \$82,470,000 Limited Tax General Obligation and Special Revenue Refunding First Lien Bonds, Series 2025A-1, with interest rates ranging from 5.00% to 5.25%; \$44,970,000 Limited Tax General Obligation and Special Revenue Refunding First Lien Bonds, Series 2025A-2, with interest 6.25%; and \$19,680,000 Subordinate Limited Tax General Obligation and Special Revenue Refunding and Improvement Bonds, Series 2025B, with interest at 8.00%.

The Bonds were issued to redeem and pay in full the remaining portion of the outstanding 2019A Senior Bonds, the 2019B Subordinate Bonds and the Series 2020C Junior Bond.



# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### **DEBT SERVICE FUND**

# For the Year Ended December 31, 2024 (With Comparative Totals for the Year Ended December 31, 2023)

	Original Budget		Final Budget		Actual Amounts		Variance with Final Budget		2023 Actual
Revenues			_						
Property Taxes	\$ 38,735	ç	559	\$	559	\$	-	\$	365
SURA Property Tax Increment	4,436,918		3,633,492		3,633,492		-		2,598,594
Specific Ownership Tax	19,064		18,642		18,642		-		10,430
Transfer from District No. 1	1,490,047		1,448,722		1,448,722		-		952,199
Transfer from District No. 3	55,345		51,079		51,079		-		51,269
Interest Income	90,000		611,961		611,961		-		546,031
Total Revenues	6,130,109		5,764,455		5,764,455		-		4,158,888
Expenditures									
Bond Interest - Series 2019A	4,339,250		4,339,250		4,339,250		-		4,339,250
Treasurer's Fees	581		22		22		-		20
Paying Agent Fees	8,000		3,167		3,167		-		9,500
Bond Issue Costs									4,000
Total Expenditures	4,348,331		5,447,439		5,447,439				4,352,770
Net Change in Fund Balance	1,781,778		317,016		317,016		-		(193,882)
Fund Balance - Beginning	10,432,706		10,243,092		10,243,092		-		10,436,974
Fund Balance - Ending	\$ 12,214,484		\$ 10,560,108	\$	10,560,108	\$	-	\$	10,243,092

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

### **CAPITAL PROJECTS FUND**

# For the Year Ended December 31, 2024 (With Comparative Totals for the Year Ended December 31, 2023)

	Original Final Budget Budget		Final Budget	Actual Amounts	Variance with Final Budget	2023 Actual	
Revenues							
Interest Income	\$ 400,000	\$	400,000	\$ 1,236	\$ (398,764)	\$ 17,111	
Developer Contribution	<u>-</u>		-	1,564,345	1,564,345	<u>-</u>	
<b>Total Revenues</b>	400,000		400,000	1,565,581	1,165,581	17,111	
Expenditures							
Legal	3,500		3,500	11,770	(8,270)	-	
Construction Expenses	16,040,500		16,040,500	20,288,924	(4,248,424)	10,111,986	
Engineering	30,000		30,000	15,785	14,215	22,810	
Developer Advance Payment							
Principal	-		-	-	-	7,277,491	
Interest					=	353,754	
<b>Total Expenditures</b>	16,074,000		16,074,000	20,316,479	(4,242,479)	17,766,041	
Excess Revenues Over (Under) Expenditures	(15,674,000)		(15,674,000)	(18,750,898)	(3,076,898)	(17,748,930)	
Other Financing Sources (Uses)							
Bond Proceeds	15,674,000		15,674,000	-	(15,674,000)	9,683,632	
Developer Advances	-		-	18,724,579	18,724,579	428,355	
<b>Total Other Financing</b>							
Sources (Uses)	15,674,000		15,674,000	18,724,579	3,050,579	10,111,987	
Net Change in Fund Balance	-		-	(26,319)	(26,319)	(7,636,943)	
Fund Balance - Beginning	7,282,639		7,282,639	28,696	(7,253,943)	7,665,639	
Fund Balance - Ending	\$ 7,282,639	\$	7,282,639	\$ 2,377	\$ (7,280,262)	\$ 28,696	

# SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -

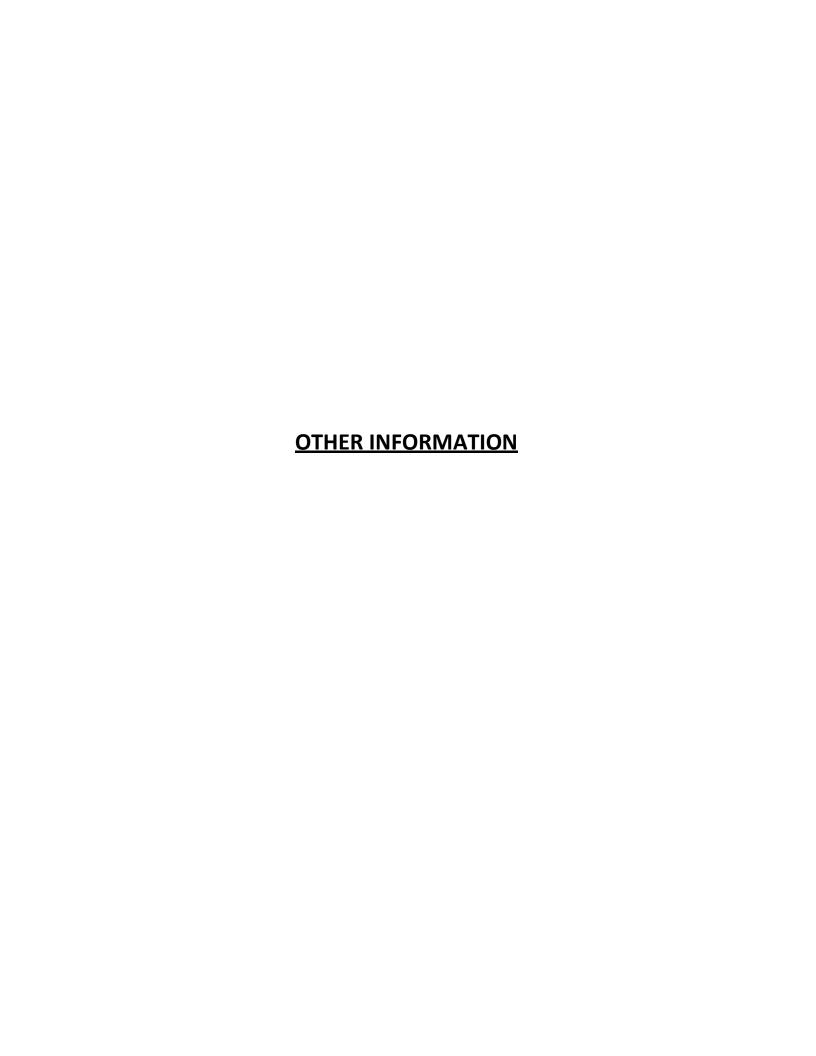
See the Independent Auditor's Report

**BUDGET AND ACTUAL** 

CAPITAL PROJECTS FUND

For the Year Ended December 31, 2024

(With Comparative Totals for the Year Ended December 31, 2023)



# **Schedule of Future Debt Service Requirements**

# \$90,790,000 Limited Tax General Obligation and Special Revenue Refunding and Improvement Bonds Series 2019A

Year	Rate	Principal	Interest	Total
2025	3.000	\$ 2,230,000	\$ 4,306,100	\$ 6,536,100
2026	4.000	3,075,000	4,239,200	7,314,200
2027	4.000	3,200,000	4,116,200	7,316,200
2028	4.000	3,470,000	3,988,200	7,458,200
2029	4.000	3,610,000	3,849,400	7,459,400
2030	5.000	3,905,000	3,705,000	7,610,000
2031	5.000	4,100,000	3,509,750	7,609,750
2032	5.000	4,455,000	3,304,750	7,759,750
2033	5.000	4,680,000	3,082,000	7,762,000
2034	5.000	5,070,000	2,848,000	7,918,000
2035	5.000	5,325,000	2,594,500	7,919,500
2036	5.000	5,750,000	2,328,250	8,078,250
2037	5.000	6,035,000	2,040,750	8,075,750
2038	5.000	6,500,000	1,739,000	8,239,000
2039	5.000	1,355,000	1,414,000	2,769,000
2040	5.000	1,475,000	1,346,250	2,821,250
2041	5.000	1,550,000	1,272,500	2,822,500
2042	5.000	1,685,000	1,195,000	2,880,000
2043	5.000	1,770,000	1,110,750	2,880,750
2044	5.000	1,915,000	1,022,250	2,937,250
2045	5.000	2,010,000	926,500	2,936,500
2046	5.000	2,170,000	826,000	2,996,000
2047	5.000	2,280,000	717,500	2,997,500
2048	5.000	2,450,000	603,500	3,053,500
2049	5.000	9,620,000	481,000	10,101,000
		\$ 89,685,000	\$ 56,566,350	\$ 146,251,350